G. R. S. 59]

GENERAL AND REVENUE SECRETARIAT.

1900-11

(Sep. Rev.)

File No. 79-10

(27) P

Serial Nos. 1-2.

Papers Filed.

Month March 1911

SUBJECT.

Regarding the memo of decision arrived at at the Conference of District Excise Officers, held in the month of October 1910

PREVIOUS REFERENCES.	LATER REFERENCES.
	AR 180 of 1913 dt 17 July 1914

GPB—8,000—5-4-07.

G.R.S. 11] 1910.

GENERAL AND REVENUE SECRETARIAT.

(Sep Rev -)

NOTES.

File No. 79-10

FILE HEADING.

Conference of District Excise Officers.

From

The Excise Commissioner in Mysore

No. 3740 Dated 25.10.10 Received 7.11.10

Diary No. 1863	Enclos.	Spare Copies	Serial No. 1

BRIEF ABSTRACT OF LETTER.

Forwards a copy of the memo of resolutions arrived at, and solicits early sanction to the proposals already before Govt, and orders on the new ones mentioned in the memo.

NOTES AND ORDERS.

The Excise Commr apparently requests that orders are to be passed on the several points mentioned in the memo of resolutions passed in the conference. Some of the

NOTES—First sheet

GPB—30,000—3-4-07.

G. R. S. 12]
General and Revenue Secretariat.

SR File No. 79 of 1910.

Serial No.

Subjects are already before Govt and they are being dealt with in the usual course. It is not clear how all the questions noted by the ~~Conference~~ conference can be taken up in one and the same file. Each point or group of points that can be brought together will have to be considered separately. Separate representations from the Excise Comm^r are necessary for their consideration by Govt. A draft is subd.

Ws. 83.
24/1/11.

wd 24/1/11 Please note what subjects the Excise ~~Comm^r~~ Comm^r thinks are pending before Govt and if they are really so. Unfit

26/1/11 SA

All the points which are referred to in the letter of the Excise Comm^r were under consideration of Govt. In certain cases drafts have been approved and in certain others drafts are

NOTE—Contn. sheet.

GPB—55,000—27-4-09

G. R. S. 12]
General and Revenue Secretariat.

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Serial No.

under the consideration of Govt.
Out of 13 or 14 files shown as pending, in only 3 or 4 cases orders are yet to be passed.
Subs will the draft already put up for orders.
MT
6/3/11.
MD-S
6/3/11

DSleg
6/3/11

2 To the Excise Com^r
No. 7E-4797 dt 15-3-11.
States that the points already referred to Govt are under consideration & that separate representations on each subject or group of subjects may be submitted so as to enable Govt to conveniently deal with them.

NOTE—Contn. sheet.

GPB—55,000—27-4-09

No. 3740
E. 2

OFFICE OF THE EXCISE COMMISSIONER IN MYSORE,

Bangalore, dated...25th October 1910.

From

H. H. Sparkes, Esquire,
Excise Commissioner in Mysore.

SG 29-10
8 No. 1

To

C. S. Balasundram Iyer, Esq., B.A.,
Offg: *Secretary to the Government of*
His Highness the Maharaja of Mysore,
General and Revenue Departments.

SIR,

I have the honor to report that with a view to discuss important matters connected with the Excise Department, I convened a meeting of the District Excise Officers four of whom were newly recruited to the Department. The Conference which opened on the 3rd October 1910, continued its sittings till the evening of the 6th Idem and the resolutions arrived at after deliberate discussion are herewith submitted for the information of Government in the accom-panying Memorandum.

2. Excluding those subjects that relate to departmental rules and procedure, the chief proposals argued at great length were:-

(1) Introduction of the fixed Fee System in place of the present auction system.

The fact that the rentals now derived in the majority of Districts have gone far ahead of the margin of profit

allowed

D/1863 SR

1910.

From

H. H. Sharkey, Esq^re
Excise Commissioner in Mysore.

To

C. S. Balasundram Iyer Esq^re B.A
Secretary to the Government of
H. H. the Maharaja of Mysore,
Genl. and Rev. Depts.

Dated 25th. October 10

Despatched

Received

General No.

Enclosure No.

SUBJECT.

Submitting for the information of Govt memo of the decisions arrived at in the Conference of the Dt Excise officers held in this office from the 3rd to the 6th October 10 and soliciting the orders of Govt in some of the proposals —

allowed by Government indicates that honest profit is not possible and that competition is carried on among persons prepared to make dishonest gains. The figures further show that rivalry, spirit of gambling, excitement of an auction, and reluctance to quit a heredi-tary calling have all contributed to this undesirable result. Excise Revenue should in the greater part constitute the Duty on articles of consumption with a more or less fixed amount obtained from the sale of the right to vend them. But from the figures of the Mysore Excise Revenue, it will be seen that the latter is greatly in in-crease of the former, being almost double. Sufficient control has now been obtained to introduce the Fixed Fee System advocated by the Excise Committee. The Government of India recommend the system of auctioning on long leases, but in actual practice it is often found very difficult to stop exactly at the correct figure even then. This system is being experimented upon in some taluks. As a comparison of the results of the different systems may furnish correct data to work upon for the final adoption of either system, it was resolved that this fixed fee system should be tried in certain selected areas. The opinions of the several Deputy Commissioners are embodied in the Memorandum and if the Government should sanction this proposal, the further steps will be taken to fix the places and the amount of fees in communication with the Deputy Commissioners.

2 Construction of Bonded Depots.

This is a subject, the importance of which cannot be over-rated. The Chief Engineer, as already requested, may be directed to attend to the construction of these Depots as early as possible.

(3) Revision of the scale of pay of Excise Inspectors and Assistant Inspectors.

Excise Inspectors and their Assistants form the back-bone of the Department, and considering the arduous and responsible nature of the work devolving on them, it is highly desirable to secure the services of qualified and efficient men for these places. This cannot be achieved unless the present scale of pay is made more - - attractive. The Department offers great temptations and not until the remuneration is regulated with the responsibility, will the - - poorly paid officials, be able to with-stand them. At present the facilities for promotion are few and far between. To remedy the evil of discontent and the consequent deterioration of service it has been resolved to revise their pay as noted in the Memorandum on a scale sliding with the revenue derived from the Range and its - - importance. As the scale proposed involves an extra expenditure of only Rs.720/- per mensem it must appear moderate if the efficiency which would be secured thereby, is taken into consideration. On hearing from Government necessary proposition statements will be

submitted

submitted.

(4) Organization of a detective staff and revision of the clerical establishment.

The proposals are before Government from a long time past and the sooner they are sanctioned the better will they be in the - - interest of the Excise Revenue.

3. The Memorandum embodies subjects already discussed during the Conference of 1909 and the fact that they have been again urged, indi-cates their urgency and importance. I would, therefore, request that you will kindly obtain the early sanction of Government on the proposals now before them and communicate their orders on the new ones in the Memorandum.

I have the honor to be,

Sir.

Your most obedient servant,

H H Sparkes

Excise Commissioner.

Memo of the decisions arrived at in the - - Conference of the District Excise Officers held at Bangalore in the Excise Commissioner's Office, Bangalore, from the 3rd - 6th October 1910.

-------@@@@@@--------

The subjects proposed for discussion by the several Deputy Commissioners were classified - - under the main heads of (1) Arrack (2) Toddy (3) Ganja (4) Establishment (5) Miscellaneous and divided into minor heads.

I. ARRACK.

Coloring Arrack with a secret dye to enable easier detection of --- illicit Arrack was proposed by District Excise Officer, Chitaldrug.

(1) The experiment was tried in British Territories, but was abandoned as the secret of the dye was divulged owing to carelessness and Major Bedford is, it is said, investigating to find a new dye which is not injurious to the con--sumer. After knowing the results of his inves--tigations, the feasibility of introducing the scheme into Mysore will be considered.

Bonded Depots to be direct--ly under the management of Government Agency.

(2) It was decided to have the agency under the Carrying Contractors, as at present.

To ensure greater efficiency it was -- decided to take more care in appointing the - - Depot Mutsaddies. The Carrying Contractors may be asked to send in the thumb impression of their men along with the Nominal Roll, into the Excise Commissioner's Office and intimation of dismis--sal or punishment of any of them be communicated to

to all the other Districts.

Construction of Bonded Depots.

(3) Every one was of opinion that public build--ings are necessary for Bonded Depots. It was found that

19 combined offices, viz, Range, Depot and Sub-Registrar's Offices.

20 Range Office and Depot

4 Depots

buildings were necessary and that 15 Depots can be accommodated in the existing Taluk cutcherry buildings with slight additions and alterations.

Collection of two months rental by the Amildar, as the initial Deposit in cases in which Residents of one Taluk take up shops in another Taluk. There is a great delay in obtaining replies as to the solvency of the contractors them--selves and of the sure--ties offered by them.

(4) It was decided that when a bidder residing in one Taluk bids for a shop in another Taluk, he must, if called upon, produce a guarantee - - from the Amildar of the Taluk in which he resides that he is solvent, before his bids are accepted.

Excluding females from vending in Arrack shops.

(5) It was decided that as a total prohibition as above would be very hard upon petty contract--ors the proposal could not be carried out, but the practice may be discouraged as far as - - possible.

Abnormal bids for Arrack shops on the Kolar Gold Fields to be prevented.

(6) This subject has been dealt with in length already and can be taken up after the question of adopting the Fixed Fee System is approved by Government.

Restoration of the Dram to 1600 minims from 1500 minims.

(7) It was decided not to disturb the present capacity.

Fixed Fee System for Arrack shops.

(8) The opinions of the several Deputy Commis--sioners were read. Decided that the experimen

may

may be tried in some shops before extending it throughout the State.

Shimoga District Excise Officer proposed to try it in separate shops in different Taluks.

Bangalore declined to have the System in his District.

Mysore was in favour of trying it in one or two shops in the Mysore City.

Tumkur proposed to try it in one shop in Tumkur town.

Hassan also in one shop in Hassan town.

Kadur was against the introduction of the System.

Kolar agreed to try in different shops in different Taluks.

Chitaldrug was for trying it in one or two shops in the District.

Proposal to lease out shops for a period of 3 or 5 years to solvent and respect -able contractors to avoid the annoyance of an annual Sales etc.

(9) As it was decided to try the Fixed Fee - - System, this proposal was not accepted.

Numbering "G" Chellans.

(10) It was decided to adopt this and as the - matter is pending orders of Government their - orders should be awaited.

Dram Cups.

(11) It was unanimously agreed that the egg--shaped round bottomed cup with mouth about 1" in diameter should be adopted in place of the - conical one, as the former does not allow of - much short measuring.

Transport of Arrack to be by Government Agency.

(12) No one was in favour of this proposal as it would mean that the Government will have to be responsible for all loss incurred en route which would

would be more than at present, being in independ-ant Government hands. Each consignment will have to be escorted by a Government official and the difficulty of procuring carts for distribu--tion were all reasons against the proposal.

(13) Kolar District Excise Officer proposed -- that the minimum quantity allowed to be conveyed without a permit to be reduced to a pint from a quart but it was decided that it was not feasible in all localities, except in places named by the Excise Commissioner.

(14) The vendor of an arrack shop should be -- literate as far as practicable.

Date of resale to be changed from the 1st to the 5th of the next month.

(15) This was found not to be necessary, as Rule 29 of the Sale Notification authorises the Amil--dar to pay up the defaulter's khist from his -- Deposit amount. It was decided that a Circular to Amildars to make greater use of the power -- conveyed by this Rule, be issued, and the resale need when the Renter fails to recoup the deposit in time.

Dassera Subject 231.

(16) The present practice is a concession over that in vogue in other Governments and as the -- Excise khist is a license fee and payable in -- advance, the renter has no cause for complaint.

Returning to the original strength of 20 U.P. from the present 25 U.P as some panikars complain -Dasera Subject No. 232.

(17) There was no sign of this complaint any where and the consumption is going up on the -- other hand.

II. T O D D Y .

Requiring increase of the initial Deposit if the -- purchaser is a foreigner.

(1) It was decided that the initial Deposit may be raised to one month's khist in the case of a foreigner in the case of all Excise shops.

Permits to be counter--signed etc.

(2) In the case of consignments of Toddy from one Taluk to another, the Inspector of the export-ing Taluk will send the permit to the Inspector (by post) of the Range to which the Toddy is im--ported who will countersign the same and return the permit for delivery to the Licensee, as early as possible (by post). In the event of any -- extensions be granted, an endorsement of such -- extension on the back of the permit will suffice.

The Inspector will open a separate Register for such permits from other Ranges.

Delivery of the T.T. Licnse and Permits on the dates of marking etc., to prevent any antedating on them.

(3) Greater and stricter supervision of the -- groves by the Inspectors will prevent this irre--gularity.

Discussing the procedure to be adopted when consign--ments of Toddy are met without permits or in ex--cess of permits.

(4) The Rules at present are clear enough. The Toddy so seized can be sold to the contractor on his signing a Mutchalika that he will produce -- the sale proceeds before the District Excise -- Officer or the Magistrate.

Date of marking to be noted on T.T.7 Permits.

(5) It was decided to adopt this proposal.

Consolidating license forms into one combined with ins--pection and account books and issuing the same in pamphlet form at a cost of - two annas.

(6) The proposal has been noted and a combined book will be issued.

~~Signatures purporting to be those of the occupants of the lands obtained to T.T.7 applica~~

~~(7) It was decided to adopt this Rule.~~

(7)

Signatures purporting to be those of the occupants of the lands obtained to T.T.4 -- applications by the applicants for Hiduvali trees to be attested by Shanbhoge or Patel.

(7) It was decided to adopt this rule.

Abolishing the maintenance of accounts in date toddy shops.

(8) It was decided that discretion should be given to the District Excise Officers to main--tain accounts in those shops in which they -- consider it necessary.

Reduction of superfluous date, Bagani and arrack shops still existing in the Province.

(9) Decided that each District Excise Officer should send in the names of such shops as hereto--fore.

While there are arrears of second instalment of tree--tax applications for fresh trees should not be enter--tained.

(10) Rule 29 of the Sale Notification covers this as any amount due may be recovered from the deposit in which case notice should be issued to the contractor to re-deposit the amount within a certain number of days or his shop will be liable to be resold.

Empowering Excise Inspec--tors to arrest unautho--rized date leaf-cutters and other destroyers of date trees and empowering the District Excise -- Officers to compound such offences.

(11) Decided that Government orders might be awaited before passing further orders.

Want of elucidation in re the computing the payment of fines on trees dying by over or careless tapping.

(12) As the proposal made do not appear to be feasible, it will be better to allow the present ruling to remain, i.e., fining the contractor -- Rs.1/- per tree over 3 % dead until Government --- decide the question of preserving the date groves.

Amending section 19, para 1 of the Excise Regulation as regards the liability of owners of lands to tree-tax as being of an unequitable nature.

(13) Decided that the present system should -- remain unaltered.

Revising the date reserve lists and laying down a rule that the District Excise Officers are to devote a certain part of their time every month to this purpose.

(14) Resolved that proposals be made to the Government to preserve certain portion of date groves for every individual shop, when, if adopted, there will be no necessity for reserving the other lands.

Payment of tree-tax in full by renters of doubtful solvency in the event of the longer leases proposed being sanctioned.

(15) Decided that it would be impossible to lay down any hard and fast rule on this subject as doubtful bidders should not be allowed. The present rules lay down that the trees applied for in the last quarter must be paid for in full.

Payment of tree-tax in two equal instalments.

(16) Decided that as the half is so much easier to calculate than the third and as the Madras Presidency has adopted this, it should be adopted in Mysore from the 1st July 1912.

Licenses to cut date leaves granted by Revenue Officers.

(17) As the matter is pending orders of Government, their orders should be awaited.

Better preservation of Date-Groves.

(18) It was decided that the present groves require conservation very badly by cutting out and disposing of partly dead and useless trees; and the best way to do this is to assign certain tracts to each shop in the Province and holding the contractor responsible for the up-keep and conservation of the groves. To carry out this, a separate establishment is required to mark out the assigned tracts and this establishment may be called the Plantation Establishment.

Bringing the offence of date leaf cutting under the Excise Regulation instead of under Forest Law.

(19) This would be embodied in the Excise Regulation if the proposal now before Government is given effect to.

Making a double incision on trees within the period covered by the License. Whether this constitutes an offence.

(20) Decided that this is not an offence. It is not to the interest of the tapper to make a double incision.

Introduction of fixed fee system in place of auction system in the case of toddy shops.

(21) Decided that the annual rental should be for a fixed sum, such rental to last for five -- years, and to be worked out on the average of the past 5 years, rental and tree-tax combined. It was further decided that certain Taluks in each District should be tried as experiment.

Payment of the second instal@@@@ -ment of tree-tax by the 10th of the month following instead of by the end of the second month.

(22) Decided that the present dates, being convenient, should not be disturbed.

Extending the currency of the T.T.permits from 3 to 4 months.

(23) Resolved that the permit should be extend--ed from 3 to 4 months.

Reduction of the size of Toddy and tree-tax Ledgers, and D. C. B. Statements.

(24) Resolved that the bulk of these be cur--tailed by eliminating the unnecessary and super--fluous columns.

Maintaining a register in the Range and District -- Offices for noting down the particulars of priced books sold.

(25) Resolved that a Register similar to the one in use in the Head Office be maintained.

III. G A N J A .

Selecting congenial tracts for producing better quality of Ganja in suitable tracts in the Chitaldrug or in any other Districts.

(1) It is decided that as the Government of India have consented to give Ganja duty free, it will be better to obtain it elsewhere than to -- grow it in the Province.

Indents for the supply of Ganja to pass through the District Treasury.

(2) Decided that the present system should continue and each taluk should indent separately as at present.

IV. Establishment.

Strengthening the Range Office establishment by the addition of a clerk of R$.12/-

(1) It is decided that it should be left to the discretion of the District Excise Officer to re--tain the services of a Patrol Sub-Inspector or a literate tree marker and depute him to help the Range office, giving intimation of the same to the Excise Commissioner.

Appointing a Record -keeper and a Dafter--band to sort and preserve the District Excise Office Records.

(2) Appointing Government orders on the re--organization of the District Office establish--ment should be awaited.

Amalgamating the office establishment of the District Excise Officer and that of the Deputy Commissioner in the Excise Branch and drawing their pay on a single bill instead of on two bills as at present.

(3) Orders have been issued.

Proposing the various grades of Inspectors and Assistant Inspectors to be on a graduated scale, percentage scale, to reward merit readily as incentive for good work especially detection which is now very poor.

(4) Decided that the Inspectors should be -- better paid and the present grades should be -- changed to -

4 of the 1st grade on R$.150/-
5 of the 2nd grade on R$.100/-
5 of the 3rd grade on R$. 80/-
8 of the 4th grade on R$. 70/-
11 of the 5th grade on R$. 60/-
17 of the 6th grade on R$. 50/-

and which was arrived at after considering the revenues of the different Ranges as per list -- attached.

That the present Assistant Inspector's pay should be raised as follow : -

28 on R$.35/-
35 on R$.30/-
57 on R$.25/-

(5)

Raising the pay of the peons of Assistant Inspectors from R$. 6/- to R$. 7/-.

(5) Decided that this should be carried out with the Assistant Inspectors as well as of those peons on R$.6/- in the Central Distillery.

Abolition of the grade of Patrol Sub-Inspectors and and strengthening the menial staff from the savings effected thereby.

(6) Decided that they should not be abolished but may be employed as Detectives after receiving a training and their pay raised to R$.15/- according to merit by an annual increment of R$.1/-.

Appointing Office Sub-Inspectors to Probationary Inspectors.

(7) The proposal is before the Government and their orders are awaited.

Revision of clerical establishment in the District Offices.

(8) The reply of Government is awaited.

Providing quarters for the Staff.

(9) Decided that quarters are necessary for Inspectors, Assistant Inspectors and Sub Inspectors, especially in the Malnad.

Granting Malnad and semi-malnad allowances to Excise Officers.

(10) Decided that as this is most necessary the Government may be addressed to reconsider the matter.

Raising of contingent allowance of Inspectors and Assistant Inspectors to R$.2/- and R$.1/- respectively.

(11) The reply of Government must be awaited.

Raising the horse allowance of Probationary Inspectors to R$.20/-.

(12) The proposal is before the Government and their orders are awaited.

Supply of uniform dress to Assistant Inspectors at the cost of Government.

(13) Resolved that Government should be addressed to reconsider this.

~~Providing Arms to Kavkars.~~

~~(14) Government have refused to sanction this and there is no great object in pressing the matter.~~

(14)

Providing Arms to Markers. (14) Decided that each Marker should have a bamboo lathi with a detachable sickle.

Supply of a kit bag to Tree-Markers. (15) Government have refused to sanction this and there is no great object in pressing the matter.

Giving certificates of appointments to Excise Officers as in the - - Police Department. (16) As they each have their separate Service Registers this does not appear necessary.

The investigation and organized detection of a few henious and im--tant Excise cases by the District Excise Officers in order to remedy the existing -- defective detection of Excise crimes. (17) There is no objection to the District - Excise Officer doing this.

Rewarding Excise Ins--pectors and other -- subordinates for good work annually at a Durbar. (18) Decided that the Deputy - - Commissioner may do this at his District Head Quarters.

V. MISCELLANEOUS.

Cash Book to be maintained by Inspectors.

(1) Decided that each Inspector must keep a cash book to show the receipt and disbursement of pay and all other items, such as, price of books etc.

Destruction and preservation of records.

(2) As the proposal is before the Government, resolved that a reminder be addressed to Government.

Power of distraint to Excise Officers.

(3) The final orders of Government will be awaited in the matter.

A report of arrest to be made to the District Magistrate whenever a person is arrested under the Excise Law.

(4) Decided that immediate information must be given to the District Magistrate of any arrest made by any Excise official.

Supplying plain paper stationery to Range Offices.

(5) The reply of Government to the proposal already made is awaited.

Requiring the District Excise Officers to wear Uniform in the same manner as Superintendents of Police.

(6) Resolved that there is no necessity for this.

Placing the Budget allotment for furniture at the disposal of the Deputy Commissioner.

(7) This cannot be allowed, but indents are always considered.

Fixing the maximum distance from which accused persons and witnesses may be summoned by Excise Inspectors for enquiry.

(8) A circular has been issued fixing the the limit to 20 miles.

H. H. Sparks

Excise Commissioner

Classification of Ranges.

First Class.

1. Government Central Distillery.
2. Bangalore.
3. Bowringpet.
4. Mysore.

Second Class.

1. Shimoga.
2. Tumkur.
3. Holalkere.
4. Chamarajnagar.
5. Goribidnur.

Third Class.

1. Koppa.
2. Thirthahalli.
3. Shikarpur.
4. Arsikere.
5. Nanjangud.

Fourth Class.

1. Mulbagal.
2. Saklespur.
3. Magadi.
4. Tiptur.
5. Chitaldrug.
6. Challekere.
7. Maddigiri.
8. Chennapatna.

Fifth Class.

1. Anekal.
2. Sagar.
3. Mudagere.

1-7

Fifth class (Contd.)

4. Seringapatam.
5. Hunsur.
6. Tarikere.
7. Kadur.
8. Chennagiri.
9. Chickamagalur.
10. Chickballapur.
11. Sorab.

Sixth Class.

1. Government Central Distillery, Second Inspector.
2. Kolar.
3. Doddaballapur.
4. Hassan.
5. T. Narsipur.
6. Kankanhalli.
7. Hole-Narsipur.
8. Belur.
9. Nagar.
10. Kunigal.
11. Mandya.
12. Bagepalli.
13. Channarayapatna.
14. Hosadurga.
15. Gundlupet.
16. Pavagada.
17. Nagamangala.

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G.R.S. 26]

File No. 79-10
Serial No. 2

Diary No. of letter replied to 1863

No. H 4797
15-3-11

General and Revenue Secretariat
(SR)
, *the* 19 .

To

The Excise Commissioner.

Date of issue 15-3-11

Signed by M Ramamoorthy

Sir,

Adverting to your letter no: 3740 of the 25/10/10, forwarding a memo of subjects discussed at the conference of the Dt Excise Officers held from the 3rd of the 6th Idem, I am directed to state that the ~~question~~ points already referred

over.

SUBJECT.

to Govt are under the consideration and orders will be communicated in due course. As regards the other subjects I am to state that separate representations on each subject or group of subjects may be submitted so as to enable Govt to conveniently deal with them.

Dhareck

~~Jan~~ O/S Secy to Govt

List of enclosures,

Nil

Copied by V Srinivasa murthy. 13-3-4

Examined by

GPB—20,000—12-8-10